This is the first, title slide in all modules.

The following slides are in this order:

- Instructor
- Learning Objectives
- Content-related slide(s)
- Summary (what we have learned)
- References
- Questions?

This module is sponsored by the U.S. Department of Transportation's ITS Professional Capacity Building (PCB) Program. The ITS PCB Program is part of the Research and Innovative Technology Administration’s ITS Joint Program Office.

Thank you for participating and we hope you find this module helpful.
Steve Albert: Director at WTI for more than 17 years. Albert and WTI considered pioneers in field of deploying ITS in rural environments. Albert a national spokesperson on rural transportation issues: testified before Congress three times; serves on USDOT Joint Program Office ITS Program Advisory Board.
You will learn to:
1. Identify the unique transportation needs in rural areas and the challenges of deploying ITS in a rural setting.
2. Identify and select ITS initiatives that can be integrated and applied at the regional and/or multistate level.
3. Apply lessons from the examples of successful ITS deployment for use in other locations.
4. Articulate the value of addressing rural and regional needs, and apply this knowledge to support rural and regional transportation initiatives.
This presentation begins with overview of the unique issues and user needs in a rural environment.

It presents types of ITS technologies and projects used in rural areas, as well as three more detailed case study examples.

It also provides an overview of regional ITS planning and multistate corridor initiatives, concluding with ITS vision and goals for the future.
The nation’s transportation network is an integrated system with each segment—rural and urban—necessary to the whole.

People, goods, and services must be able to reach every corner of the country safely and efficiently.

Rural transportation services and facilities should be maintained and enhanced at an equivalent level as their urban and suburban counterparts.

Improving rural transportation is more than transferring urban policies and solutions to a less populous environment.

Rural areas have different technological infrastructure, fiscal resources, infrastructure usage, and travel patterns. Practitioners must understand the unique needs, conditions, and constraints of travel in rural areas.
To understand the impact of traditional transportation policy on rural America, it is helpful to visualize a slice of Swiss cheese.

Urban areas are the random “holes” across the landscape that attract most of the attention (and often funding).

Rural areas are the large tracts of solid mass in between that do not stand out, but are essential to holding the cheese together.

Addressing rural transportation needs helps to enhance the “whole” transportation system, rather than just the “holes.”

This approach would support the development of a complete, integrated, seamless transportation infrastructure.
Can you name a few reasons why travel through rural areas may be more challenging for drivers than travel through suburban and urban areas?
Rural roads account for 80% of the national road network and carry about 40% of vehicle miles traveled. However, driving on rural roads can be very different and more challenging than driving in urban and suburban areas:

- Rural roadways often have more severe alignment features due to varied terrain (curves, mountain passes)
- Slow-moving vehicles (e.g., farm equipment) and truck traffic are frequently encountered in the traffic stream
- Unexpected obstacles (e.g., animals)
- Poor weather/visibility
- Tourists unfamiliar with rural driving conditions
- High population of aging residents
- Communication/technology limitation (e.g., gaps in cell phone coverage)
- Slow emergency response due to long distances between towns
- Few alternative routes cause major delays after an incident

### Why Is Rural Travel Challenging?

- Alignments and terrain
- Slow vehicles
- Obstacles
- Severe weather
- Unfamiliar drivers
- Communication gaps
- Long distances
- Slow emergency response
- Few alternative routes

Source: Western Transportation Institute
Traveling in rural areas presents a disproportionate risk of severe injuries and fatalities (as described in the statistics in the slide).

Rural America does not have the same type of mobility issues and recurring congestion as urban areas.
Rural areas do however have nonrecurring congestion and mobility issues as a result of weather, construction, incidents, and special events.
These safety and operational challenges can be addressed with ITS applications.
In urban areas, public transportation is often viewed as a means of reducing congestion.

In rural areas, public transportation is viewed as a “lifeline,” providing access to jobs, stores, and medical services in larger, nearby communities. However, approximately 38% of the rural population has no access to public transportation. Existing service is sometimes restricted to weekdays, with service often operating from 8 a.m. to 4 p.m., or even fewer hours per day.

Priority mobility issues include:
- Expanding access to information about schedules and routes;
- Raising public awareness of existing transit services; and
- Facilitating service coordination among multiple agencies.

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**Rural Transportation: Challenges and Needs**

**Public Transportation and Mobility**

- Small fleets
- Infrequent service
- 38% of rural residents have *no access* to public transportation

**ITS can help with**

- Schedules and route optimization
- Coordination of resources
- Information dissemination
Rural transportation agencies manage and maintain **80% of the national road network**. 

Challenges include:

- Small populations limit local resources available for construction, operation, and maintenance of facilities.
- Long distances between towns and cities make it expensive to deploy and monitor infrastructure enhancements.
- Many rural areas are subject to severe weather conditions, which decrease longevity of facilities and limit mobility.
- Road closures during severe weather can have a great impact on travel.
- Lack of alternative routes. Road closures can have a significant impact on both rural and nonrural residents.
The movement of goods is critical to the economy of the United States. Rural interstates are the arteries that allow goods to flow throughout the country. On many rural highways, 30% of traffic is commercial vehicles, and their numbers continue to grow.

Commercial vehicle operators have identified several transportation needs associated with rural travel:

- The frequency with which they must stop at weigh stations for verification of permits, load limitation checks, and safety inspections.
- Lost time and money due to length of these stops.

ITS enhancements at weigh stations can make operations more efficient and reduce travel delays. ITS enhancements related to road weather systems can enhance the availability of real-time road conditions.
Tourism is a critical concern to the economic viability of numerous rural communities.

In 2011, travel and tourism in the United States were among the top 10 industries in terms of employment in 48 states.

The Western Transportation Institute, in partnership with FHWA and the travel and tourism community, conducted rural ITS outreach workshops in 15 states to identify priority transportation issues affecting tourism. Stakeholders identified the following priorities:

- Directional signing;
- Timely and accurate information;
- Coordination of traffic management alternatives;
- Seasonal and special event traffic management;
- Parking information;
- Regional sharing of information and services; and
- Funding.
Many public land units (national parks, forests, and recreation areas) are located in rural areas. Public land managers are challenged to provide effective and appropriate transportation between gateway communities and public lands. Public land managers must also balance visitor access and experience issues with resource preservation and maintaining character of land unit.

Priority transportation issues for public lands and gateway communities include:

• Congestion management;
• Traveler information;
• Parking management;
• Integration/coordination with regional transportation networks; and
• Multimodal transportation development (including bicycle and pedestrian facilities).

On Native American lands, safety, economic viability, and transportation are key issues:

• According to crash data, Native Americans die in motor vehicle crashes at rates six times higher than the national average.
• Unemployment rates on reservations often exceed 70%, more than 10 times the national rate.
• Only 29% of tribes have any form of transit system.

In a survey of 300 tribes, respondents identified economic viability as the most important tribal transportation issue.
Safety needs were second priority, followed by tourism, and traveler information.
In urban areas, environmental sustainability issues related to transportation focus on:
• Air and water resources;
• Congestion management; and
• Growth management.

Rural areas face some of these issues, plus additional challenges:
• Preserving the rural character of the region;
• Preserving forests, rivers, and other resources adjacent to roadways; and
• Preserving wildlife populations and habitats.

For example, wildlife–vehicle collisions (WVCs) have a significant impact on human safety, property, and wildlife. These collisions affect rural areas more directly, as 89% of wildlife–vehicle collisions occur on two-lane roads.
Rural transportation issues are multifaceted and generally cannot be solved by a single strategy.

The Federal Highway Administration developed seven Critical Program Areas (CPAs), in order to:

- Categorize principal rural transportation challenges; and
- Describe ITS technologies that may be applicable and beneficial in the development of solutions.

FHWA developed these CPAs through rural outreach sessions and focus groups conducted in numerous rural communities.

This section of the presentation describes ITS technologies and projects used or applicable to rural transportation.

The projects and technologies are categorized and presented in terms of the following 7 CPAs.
This CPA addresses the need to:

- improve a driver’s ability to operate his vehicle in a safe and responsible way, and
- improve driver notification of potentially hazardous driving conditions (e.g., poor road conditions, reduced visibility, obstructions, or animals).

Example projects in this CPA may include:

- Dynamic speed warning message signs;
- Intersection advance warning signing;
- Animal–vehicle alert warning systems;
- Lane departure alerts; and
- Road sensors that trigger warning signs based on driver behavior (e.g., Speeding).
This program area includes methods to provide traveler information and mobility services to travelers unfamiliar with the area.

Example projects in this CPA may include:

- Area-wide dissemination of information regarding weather and road conditions via radio, computers, television, or cell phone applications.
- Real-time information to tourists about road conditions, parking availability, or construction projects.
- Regional servers that consolidate tourism service information such as lodging and special events and disseminate it to the traveling public via highway advisory radio systems, kiosks, or other communication technologies.
This CPA addresses efficient and effective maintenance and operation of rural roadways and infrastructure to address challenges such as:

- Responding to changing weather conditions;
- Coordinating response activities;
- Managing construction and work zones; and
- Automating maintenance activities.

Example projects may include:

- Road-weather information systems;
- Weigh-in-motion sensors;
- Closed circuit television cameras;
- Automated gate closure systems;
- Work zone speed control and alert systems; and
- In-vehicle technologies (e.g., to facilitate snowplow operations).
This program area focuses on:
• Providing improved notification and emergency response when an incident occurs;
• Reducing the time to notify the appropriate emergency service provider(s); and
• Providing additional crash details to enable appropriate, efficient responses.

Example projects in this CPA may include:
• Mayday systems;
• Hotline call-in programs; and
• Emergency fleet management tracking systems.

Emerging technologies include custom applications that facilitate collection and dissemination of data from remote locations.
This CPA addresses the accessibility and coordination of public transportation services to rural residents or travelers.

Sample projects include:
- Systems that allow transit vehicles to be pre-cleared through congested areas
- Electronic fare payment systems for easy boarding
- Automatic vehicle identification and location systems
- Computer-assisted scheduling and dispatching
- Automatic telephone information systems
- Enunciator systems
- Dynamic on-demand transit dispatching
- Automated ride-sharing services
This CPA addresses efficient scheduling, billing, routing, locating, and maintaining of rural fleets.

Example projects in this CPA may include:
• Automatic vehicle location systems;
• Vehicle and engine monitoring systems; and
• Connected vehicle technologies for probe data collection projects that collect, process, and transfer field data to operations managers.
This CPA addresses the regulation, management, and logistics of commercial fleet operations.

Sample projects could include:
- Hazardous material identification;
- Driver monitoring;
- Rural addressing; and
- Enforcement and management efforts.
For additional examples of deployed ITS technologies and projects, here are links to two videos on innovative/notable projects that use technologies discussed in this section.

**ITS Technologies and Projects**

**Multimedia Examples**

**Safety and Security (Emergency Response):**
The “Redding Responder System” in California collects and shares information from remote locations. See video here: [http://www.westernstates.org/Projects/Responder/History/Default.html #VIDEO](http://www.westernstates.org/Projects/Responder/History/Default.html #VIDEO)

**Traveler Information:**
Virginia DOT has an integrated, statewide 511 system: [https://www.youtube.com/watch?v=mPJhyfoMHcw](https://www.youtube.com/watch?v=mPJhyfoMHcw)
## Case Study 1: Wind Warning System

### U.S. Highway 101/Yaquina Bay Bridge (Oregon Coast)

**Goal:** warn drivers to stop or take alternate route during high wind conditions  
**System:** wind gauges, message signs, flashers, automatic TOC notification, ODOT Web site  
**Benefits:** ↓ traffic delays; benefit cost ratios of 4:1 on highway; 22:1 on bridge

The Oregon Department of Transportation (ODOT) conducted evaluations of automated wind warning systems (AWWS) at two sites:  
1. Coastal segment of US Route 101  
2. Yaquina Bay Bridge (also on U.S. Route 101)

The system was designed to warn drivers to pull over (stop) and wait until conditions improved, or take an alternate route.  
Wind gauges (anemometers) were connected to roadside static message signs.  
Flashers where activated when average wind speeds reached predetermined threshold levels.  
The system automatically recorded the severity of the crosswinds and notified traffic operators of system status.  
The Traffic Operations Center (TOC) verified the conditions and posted additional warnings on the ODOT TripChek Web site.

The benefit-to-cost ratios for the South Coast system and Yaquina Bay Bridge system were 4.13:1 and 22.80:1, respectively.  
The Yaquina Bay Bridge system had a higher ratio, reflecting the higher frequency of crosswinds in the area and heavier traffic volumes.
The analyses assumed the system would reduce delays by approximately 20%.
In 1999, Acadia National Park (ANP) and partners created the Island Explorer System to provide transit routes that link hotels and businesses with destinations in the park.

In 2002, ANP implemented many ITS technologies to enhance the transit system:

- Two-way communication
- Automatic Vehicle Location (AVL) for buses
- Automated annunciator for onboard messages
- Next bus stop displayed on electric sign in bus
- Real-time departure times on electronic message signs at select bus stops
- Automated passenger counters
- Real-time parking conditions
- Park entrance traffic recorders

Operational benefits for personnel: facilitates communication, scheduling, location monitoring, and system usage tracking.

Visitors: according to surveys, 80% said upgrades like electronic arrival/departure signs made the system easier to use.
In 2008, the Grand Canyon National Park (GRCA) conducted a pilot shuttle bus program, to offer car-free travel from Tusayan, Arizona, to the Canyon View Information Plaza.

A key component of the program was a traveler information system to provide shuttle use information to visitors.

The information system was deployed in the cities of Valle and Tusayan, consisting of:

- one Portable Dynamic Message Sign (PDMS),
- two Highway Advisory Radio (HAR), and
- two HAR static signs.

Evaluation results: the presence of the PDMS and HAR strongly increased visitor ridership:

- The traveler information system added 368 shuttle passengers per day.
- Produced an increase of 45.7 percent in shuttle ridership over that without the PDMS and HAR.

The traveler information system supported the goals to alleviate traffic and parking...
congestion at the GRCA during the summer peak season.
Rural ITS usually focuses on addressing issues at spot locations. ITS also provides opportunities to deliver safer and more efficient transportation services at a larger geographic scale (i.e., regional, statewide). Many of these new opportunities are predicated upon effective coordination between organizations—at both institutional and technical levels.

The USDOT developed the National ITS Architecture to help identify and leverage these opportunities for cost-effective cooperation.

This section introduces concepts and guidance related to regional ITS coordination.

The document:

- Describes a process for creating a regional ITS architecture with supporting examples of each architecture product;
- Presents an approach for mainstreaming ITS into the transportation planning and project development processes; and
- Discusses maintenance of the architecture.

The guidance is structured around the process shown in the graphic in this slide.
With a regional architecture in place, transportation professionals can use it to guide project planning and selection.

One approach to identifying projects and developing a set of integrated ITS projects is to:

- Examine specific transportation problems;
- Map them to regional goals and objects; and
- Identify a set of project short-term, medium term, and long-term projects (as shown in the graphic in this slide).
Regional ITS planning may encompass:
- Cities and counties within a geographic area;
- The gateway communities surrounding a national park; or
- The jurisdictions that border a transportation corridor.

Within the regional planning context, there may be one or more rural ITS architectures.

A rural ITS architecture can serve as a framework for the development of multimodal integrated transportation systems.

Typically, ITS applications in a rural setting have been selected and designed to solve an individual problem at a single “hot spot” location (e.g., a blind curve with a high incidence of crashes).

ITS technologies have been applied to a variety of complicated issues (see examples in the table on this slide).
To develop a rural ITS architecture and a strategic plan, local leaders and transportation professionals should begin with a strategic planning process that:

- Quantifies the multimodal needs of the traveling public;
- Leverages regional partnerships; and
- Builds on the success of legacy projects and systems.

This is a key component in selecting and prioritizing effective and sustainable projects.
In rural areas, stakeholders can provide valuable input regarding local challenges, user needs, and available resources.

However, some may not immediately recognize the importance of transportation in efforts to address community or regional challenges. Transportation leaders may have to take the lead in identifying and inviting representatives from a broad range of organizations.

Rural stakeholders represent a variety of public and private entities, each with their own interest in how transportation supports their needs. Stakeholders may also bring specialized expertise or resources to the table that may assist with ITS development and deployment.

Examples of key stakeholders are listed in the table in this slide.

NPS = National Park Service
USFS = United States Forest Service
The most common issues faced by rural communities are not technological but institutional in nature.

Rural communities are challenged by the issues of communication, cooperation, and coordination.

Rural areas typically do not have a metropolitan planning organization or a regional transit agency to facilitate or oversee cooperative efforts.

GIS tools assist in:

- Identification of problems;
- Identification of problem scale (e.g., Corridor-wide vs. Hot spot location);
- Documentation of legacy systems; and
- Identification of potential deployment locations.
In regional or rural ITS planning, a variety of data will be collected. In addition, any deployed ITS systems will collect data and disseminate information.

Utilizing the National System Architecture will assist stakeholders with defining:
- The various subsystems and data that rely on communication systems;
- How transportation plays a role; and
- The institutions who will be involved.

Architecture is an essential planning tool to define the interfaces and system requirements.
As transportation systems advance, an increasing amount of data will be collected, synthesized, shared, and disseminated.

Regional servers or data aggregators will become an essential network component in both rural and urban locations.

This slide introduces an example of a regional server for connected vehicles.
Twenty years ago, ITS leaders envisioned a national system resembling the air traffic control model, including a “big board” where transportation managers would access surveillance, communication, and control capabilities.

In the absence of a national system, stakeholders began to form corridor coalitions to address common challenges on the roadways and in adjacent areas.

These corridor coalitions were in urban and rural areas and brought together multimodal partners.

Over time these corridors are forming the foundation for a patchwork national system.

Many of these multistate corridor coalitions have a rural-specific focus.

### Multistate Corridor Coalitions

<table>
<thead>
<tr>
<th>Interstate</th>
<th>Name/States</th>
</tr>
</thead>
<tbody>
<tr>
<td>I-95</td>
<td>9 states from ME to FL</td>
</tr>
<tr>
<td>I-81</td>
<td>VA + 5 states</td>
</tr>
<tr>
<td>I-90 &amp; 94</td>
<td>Northwest Passage: WI to WA</td>
</tr>
<tr>
<td>I-15</td>
<td>CA, NV, and UT</td>
</tr>
<tr>
<td>I-94</td>
<td>Great Lakes: 5 states + Ontario</td>
</tr>
<tr>
<td>I-5</td>
<td>Rural CA and OR</td>
</tr>
<tr>
<td>I-80</td>
<td>NV, UT, CA, WY</td>
</tr>
<tr>
<td>I-15</td>
<td>West Coast Corridor (WA)</td>
</tr>
</tbody>
</table>

U.S. Department of Transportation
The Northwest Passage extends from Wisconsin to Washington. The corridor coalition is developing methods to share traveler information and coordinate operations across state and provincial borders. The vision provides a framework to guide the states’ future projects in the corridor.
The challenges faced by rural travelers and transportation agencies are largely the same as they were 50 years ago.

In the past 15 years, transportation researchers and practitioners have effectively deployed ITS systems to address targeted challenges.

In addition, regional and corridor initiatives have laid the foundation for strategic ITS deployments and integrated systems.

As rural ITS moves from “hot spot” applications to corridor and regional solutions, rural ITS can become more integrated and interoperable.

In other words, rural ITS can play a larger role in facilitating overall transportation agency planning and operations in rural areas.
Summary

Rural areas have unique challenges:
- Terrain, alignments, visibility
- Remote locations with severe weather
- Communication gaps, slow emergency response
- Obstacles – trucks, wildlife, recreational drivers

ITS technologies offer deployable solutions:
- Target one issue in single "hot spot" location
- Successful technologies
  - Hazard warning systems, road weather systems
  - Traveler information systems
  - AVL, weigh-in-motion
Summary (continued)

Opportunities for regional coordination increasing:
- New technologies make integration easier
- Federal policy and funding encourages coordination
- Integrating ITS can facilitate data and resource sharing

Corridor coalitions are successful examples of regional coordination:
- State and local agencies work together on common challenges along interstate corridors
- Includes ITS deployments to address safety, traveler info, freight movement, and tourism
Safe and efficient rural transportation is a key component of an effective and **comprehensive national transportation system**.
References


U.S. Department of Transportation
Questions?

1. What are some of the unique challenges of rural transportation?
2. What challenges can ITS help address in rural areas?
3. What are two ITS technologies that have been successfully applied in a rural location?
4. What are two potential benefits of regional ITS coordination?
5. How do rural and regional transportation enhancements contribute to a comprehensive national transportation network?

Answers:

1. Road alignments/visibility, terrain, obstacles, trucks/slow vehicles, unfamiliar drivers, severe weather, communication gaps, slow emergency response, long distances between services, lack of alternative routes.

2. ITS can help address or facilitate certain aspects of most challenges: safety, public transportation, infrastructure/maintenance, freight/commercial vehicle traffic, tourism, and sustainability.

3. Examples include: automated warning systems for weather, obstacles, or traffic hazards; traveler information systems; weigh-in-motion sensors at truck weigh stations; emergency mayday systems; and automated vehicle location/tracking systems. (There are numerous correct answers to this question.)

4. National policy and funding programs encourage and reward regional coordination. Integration of individual ITS technologies can facilitate region-wide data sharing and resource coordination.

5. Transportation is key to economic vitality and growth. A complete and well-maintained rural network ensures that goods and services can reach every area of the country. Expedited transport from one urban area to another often relies on efficient travel through large rural regions.